Dipåttamenton Kontribusion yan Adu'ånå

DEPARTMENT OF
REVENUE AND TAXATION
GOVERNMENT OF GUAM Gubetnamenton Guåhan

September 09, 2026

To: Cannabis Control Board (CCB)

From: Director, DRT

Subject: CCB Regular Meeting #65- September 23, 2026 (Final)

Zoom video conference meeting link: https://us06web.zoom.us/j/82649025042

I. Call to Order:

II. Roll Call of Members/Quorum:

III. Secretary's Report:

1. **CCB MTG #61 Minutes- May 27, 2026 (Pending Approval)**
2. **CCB MTG #62 Minutes- June 24, 2026 (Pending Approval)**
3. **CCB MTG #63 Minutes- July 22, 2026 (Pending Approval)**
4. **CCB MTG #64 Minutes- August 28, 2026 (Pending Approval)**

IV. Old Business:

A) **DRT-CEL-2023-001: (Table)**

Greenland Farms, Inc. DBA: Greenland Farms, Inc.

Pending Board Action		Approved		Denied		Conditional Approval		Table

B) **DRT-CEL-2023-002: (Table)**

Blue Wave, Inc. DBA: Pacific Analytical Services

Board Action		Approved		Denied		Conditional Approval		Table

C) Annual Cannabis Summit (Last Summit was January 29, 2026)

D) Board Secretary Vacancy (DRT temporary assistance until secretary position is filled)

V. **Cannabis Application and Licensee Status:**

A) **Cannabis Application and Licensee Status: (As of September 09, 2026)**
- i. Nineteen (19) Approved Responsible Officials (RO)
  - a) Current: Nine (9)
  - b) Expired: Nine (8)
  - c) Cancelled: Two (2)
- ii. Two (2) Table Cannabis Establishment License (CEL) Applications

B) **Types of Cannabis Establishment Licensees (Proposed)**
- a. Cultivation Facility License:
  - i. Type I: 2
  - ii. Type II: 2
  - iii. Type III:2
  - iv. Type IV:1
- b. Cannabis Product Manufacturing Facility License: 0
- c. Cannabis Testing Facility: 1
- d. Retail Cannabis Store: 9

C) **Approved Cannabis Licenses:**

Cannabis Establishment License (CEL):
- a. Cultivation Facility License:
  - i. Type I: 0
  - ii. Type II: 1
  - iii. Type III: 1
  - iv: Type IV:1
- b. Cannabis Product Manufacturing Facility License: 0
- c. Cannabis Testing Facility: 0
- d. Retail Cannabis Store: 0

Permit To Operate (PTO):
- a. Cultivation Facility License:
  - i. Type I: 0
  - ii. Type II: 0
  - iii. Type III: 0
  - iv: Type IV:1
- b. Cannabis Product Manufacturing Facility License: 0
- c. Cannabis Testing Facility: 0
- d. Retail Cannabis Store: 0

VI. **Other Discussion:**

a. Follow-up on Retail Cannabis Store Delivery to Consumer- Request for Board

b. Department of Revenue and Taxation and University of Guam School of Business & Public Administration special project: "Guam Cannabis Analysis & License Process Review"
https://www.guamtax.com/ccb/GuamCannabisPresentation.pdf

VII. **Next CC Board Meeting:**

VIII. **Open Forum/Public Comment:**

IX. **Meeting Adjourned:**

Marie P. Lizama
Director
Prepared by: M. Cepeda

Outlook

Re: CCB meeting is on September 23,2026 at 10:00 am

From OSG8 <shintarookada@gmail.com>
Date Mon 9/14/2026 12:08 PM
To Meiko Cepeda <Meiko.Cepeda@revtax.guam.gov>

CAUTION: This email originated from outside of the Government's Network. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Hafa Adai Meiko,

Thank you for your time and call the other day. We are actively monitoring the approval and operational status of additional cultivators and industry participants before determining an opening timeline for the laboratory. We believe a measured approach is necessary to ensure adequate testing volume exists within the market. Opening the laboratory before sufficient cultivation capacity is established could place the operation at risk of being financially unsustainable.
Our concerns are not centered on profitability, but rather on ensuring that the laboratory can consistently cover its overhead and operational expenses while providing reliable testing services to the industry. We believe the approval and operation of additional cultivators will help establish the market conditions necessary for a stable and secure laboratory environment.
Accordingly, we feel it is prudent to continue monitoring the industry development and avoid opening prematurely.

I hope this makes sense and I appreciate you and your team for always helping guide us.

Sincerely
Shintaro

On Wed, Sep 9, 2026 at 9:08 AM Meiko Cepeda <Meiko.Cepeda@revtax.guam.gov> wrote:

> Hafa Adai, Responsible Officials,
>
> Just a quick reminder: our upcoming CCB meeting is on September 23, 2026, at 10:00 am. Please renew your RO card before September 09, 2026
>
> If it has not already been completed, please renew your Responsible Officials card. Should you choose to cancel and reapply at a later date, kindly submit a notice or letter to inform the board. **(RO Card statuses will be updated at the upcoming meeting on September 23, 2026, at 10:00 am. Please renew your RO card before September 09, 2026)**
>
> Please feel free to contact me for any questions/ concerns at your earliest convenience.

RAZZANO WALSH & TORRES

A PROFESSIONAL CORPORATION
PAN AMERICAN BUILDING
139 Murray Blvd Suite 100
Hagåtña, Guam 96910

August 6, 2026

VIA EMAIL

RECEIVED
AUG 06 2026 ASF 3:27PM
DEPT OF REVENUE & TAXATION
ADMIN-04

Vanessa L. Williams Cruz, Esq.
Chairperson
Cannabis Control Board
c/o Department of Revenue and Taxation
P.O. Box 23607
Barrigada, Guam 96921

Re: Retail Cannabis Store Delivery to Consumers — Request for Board Authorization Under 11 GCA § 8108(a)(6)

Dear Chairperson Williams Cruz:

This firm represents Pacific Gateway LLC ("Pacific Gateway") in connection with its retail cannabis dispensary licensure. I write to ask the Board to authorize, by rule or written guidance, the delivery of cannabis and cannabis products by licensed retail cannabis stores to consumers — at private residences and at such other locations as the Board may designate. The request rests on three points: first, the Legislature has already made delivery lawful, in words it chose deliberately — "delivering, distributing, or selling . . . to consumers," 11 GCA § 8108(a)(6); second, the Board's rules neither prohibit nor implement that authority, and the one provision that could be misread as a bar governs a different subject entirely; and third, delivery requires no new regulatory machinery, because every safeguard it needs already exists in the Board's own rules. To be clear, Pacific Gateway does not ask the Board to create authority. It asks the Board to implement authority the Legislature has already granted.

First, the statute. Title 11 GCA § 8108(a) provides that the enumerated acts, "when performed by a retail cannabis store with a current, valid registration or a person twenty-one (21) years of age or older who is acting in his or her capacity as an owner, employee, or agent of a retail cannabis store, are lawful and shall not be an offense under Guam law or be a basis for seizure or forfeiture of assets under Guam law." Sixth on that list: "delivering, distributing, or selling cannabis, cannabis

products, or cannabis accessories to consumers." 11 GCA § 8108(a)(6). The Legislature used three verbs, not one. If "delivering" meant nothing more than handing a bag across a counter, it would add nothing to "selling" — and the Legislature does not legislate in surplusage. Put another way — the Act authorizes a retail store to bring the product to the consumer, not merely to wait for the consumer to come to the product.

Second, the rules. The Board's operation standards for retail stores, 3 GAR § 9602, regulate the in-store transaction — identity verification, quantity limits, secured premises — and say nothing about delivery either way. The strongest reading against delivery comes from the transport rules: § 9307(e)(1)(F) requires that a transporting vehicle "travel directly from the originating licensee to the receiving licensee and must not make any unnecessary stops in between except to other facilities receiving product." But a rule about wholesale shipments cannot repeal a statute about retail delivery. The Act instructs that the Board's regulations "shall not prohibit the operation of cannabis establishments either expressly or through regulations that make their operation unreasonably impracticable." 11 GCA § 8110(a). A transport rule read to silently extinguish an operation the Act expressly makes lawful would do exactly that.

Third, the safeguards. Delivery needs no new machinery; the Board's rules already contain every control a delivery program requires. Pacific Gateway proposes that the Board authorize delivery subject to the following conditions, each drawn from the existing rules:

(1) Deliveries made only by a responsible official or authorized employee of the licensed retail store, twenty-one (21) years of age or older, carrying a valid cannabis identification card and producing it on request to the Department or law enforcement. See 3 GAR § 9308(b).

(2) Identity verification at the point of delivery, exactly as § 9602(e)(1) requires at the counter, before any product changes hands.

(3) No transaction exceeding the allowable amount defined in § 9101(c), per § 9602(e)(2)–(3).

(4) Product carried in airtight, tamper-proof packaging, not visible or recognizable from outside the vehicle, in a vehicle bearing no markings, per § 9308(b)(3)–(5).

(5) Every delivery documented.

(6) The delivery vehicle treated as an extension of the licensed premises and subject to inspection, per § 9307(e)(2)–(3).

(7) Delivery only to a private residence or a hotel or motel room rented to a guest — the two places the rules expressly exclude from the definition of "public place," 3 GAR § 9101(nnn)(3) — or to a location the Board designates; and no delivery to any "public place" as defined in § 9101(nnn)(2).

The list is the point. Every condition above already exists in the Board's rules; delivery merely extends them the short distance from the counter to the consumer's door. And the seventh condition answers the policy concern before it is raised: product would be delivered only where it may lawfully be possessed and consumed. A consumer who cannot lawfully use cannabis in a park cannot receive a delivery there.

Accordingly, Pacific Gateway respectfully asks that the Board: (1) confirm in writing that 11 GCA § 8108(a)(6) authorizes licensed retail cannabis stores to deliver cannabis and cannabis products to consumers; (2) adopt implementing rules — or, pending rulemaking, issue interim written guidance — under 11 GCA § 8110 incorporating the conditions set out above; and (3) clarify that 3 GAR § 9307(e)(1)(F) governs transfers between licensees and does not restrict consumer delivery authorized by the Act.

I am available to discuss this request, including at the Board's next regular meeting. The Legislature has authorized delivery. The Board need only implement it.

Sincerely,

Braddock J. Huesman

Counsel for Pacific Gateway LLC

Guam Third-Party Cannabis Transportation Rules

Simplified Proposal

Purpose:
Allow licensed companies to safely transport cannabis for licensed Guam cannabis businesses while preventing theft, diversion, and illegal sales.

1. Guam Transportation License

Third-Party Cannabis Transportation License

This allows a company to transport cannabis for:

- Cultivators
- Manufacturers
- Dispensaries
- Testing laboratories
- Other CCB-licensed businesses

The transportation company **does not own or sell the cannabis.** ???????

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2. Driver Requirements

Every cannabis transporter must:

- Be **21 or older**
- Have a valid driver's license
- Have a Guam Cannabis ID card ?
- Pass the required background check
- Complete a transportation and security training

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3. Transportation Vehicle

Every vehicle transporting cannabis must have:

- Valid registration and insurance
- GPS tracking

- Alarm system
- Locked cargo compartment
- Opaque/covered cargo area
- No cannabis advertising or identifying markings

The vehicle should look like an ordinary commercial vehicle.

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4. Two-Person Rule

For larger or high-value shipments:

Two qualified employees must be in the vehicle.

For smaller shipments, the CCB could allow one qualified transporter.

This keeps the cost reasonable for small businesses.

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5. Cannabis Must Stay Sealed

The transporter cannot:

- Open packages
- Change packages
- Consume cannabis
- Sell cannabis
- Substitute products

Cannabis stays sealed from pickup until delivery.

---

6. Transportation Manifest

Every shipment needs a simple manifest showing:

- Who is sending it
- Who is receiving it
- What is being transported
- Quantity
- Package/batch number
- Driver

- Vehicle
- Pickup time
- Delivery time

Both the sender and receiver sign the manifest.

---

7. Chain of Custody

The basic process is:

Licensed Business → Transporter → Licensed Business

The transporter is responsible for the cannabis while it is in their possession.

The receiving business becomes responsible after delivery.

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8. Direct Transportation

The transporter should go directly from:

Pickup → Delivery

Stops should only be allowed for legitimate reasons such as:

- Fuel
- Emergency
- Police instructions
- Vehicle problems
- Other authorized deliveries

---

9. GPS Tracking

The transportation company must maintain GPS records showing:

Where the vehicle went and when. { Place, Date & Time

GPS records should be kept for **at least three years.**

---

10. Theft or Missing Cannabis

If cannabis is:

- Stolen
- Lost
- Damaged
- Diverted
- Missing

the transporter must immediately notify the appropriate authorities and report the incident to the CCB.

A written report should be submitted within **24 hours.**

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11. Consumer Delivery

If Guam allows cannabis delivery directly to customers, create a separate:

Consumer Cannabis Delivery Endorsement

The delivery driver must:

- Verify the customer's age and identification
- Verify the order
- Deliver only to the authorized person
- Record the delivery
- Obtain confirmation of delivery

---

12. Storage

A transportation company should **not automatically be allowed to store cannabis overnight.**

If a company wants to store cannabis, it should obtain a separate:

Cannabis Secure Storage Endorsement

Simple Business Model

A Guam third-party transporter would work like this: ??

Cultivator

Your Transportation Company

Manufacturer / Testing Lab / Dispensary

Or:

Dispensary

Your Transportation Company

Authorized Customer

The Four Rules Guam Really Needs

If we simplify the entire proposal down to four major requirements:

1. LICENSE

Only Cannabis licensed transportation companies can transport commercial cannabis.

2. SECURE

Use licensed drivers, secure vehicles, GPS, alarms and locked cargo compartments.

3. DOCUMENT

Every shipment has a manifest and complete chain of custody.

4. ACCOUNTABILITY

The transporter is responsible for the cannabis from pickup until delivery and must immediately report theft, loss, or diversion.

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DEPARTMENT OF
REVENUE AND TAXATION
GOVERNMENT OF GUAM *Gubetnamenton Guåhan*

LOURDES A. LEON GUERRERO, Governor Maga'håga
JOSHUA F. TENORIO, Lt. Governor Sigundo Maga'låhi

MARIE P. LIZAMA, Director
Direktot
DENISE M. MENDIOLA, Acting Deputy Director
Aktot Sigundo Direktot

CANNABIS CONTROL BOARD (CCB) – MEETING (#65) MINUTES

Date and Time: Wednesday, September 23, 2026 at 10:00am

Zoom Meeting Link: *https://us06web.zoom.us/j/82649025042*

Livestream: Guam Department of Revenue & Taxation – Facebook Page

ATTENDANCE OF BOARD MEMBERS:

Marie Lizama – Department of Revenue and Taxation, Deputy Director / Vice Chair
Catherine Angcao – Department of Public Health & Social Services, Representative
Edward G. Santos – General Public Medical Cannabis Card, Representative
Jenei Aguon – Guam Business Community, Representative

ATTENDANCE FROM THE DEPARTMENT:

Alice P. Sebastian-Cruz – Regulatory Programs Administrator
Meiko Cepeda – Compliance Branch, Compliance Inspector II
Edward Anthony N. Cruz – Compliance Branch, Compliance Inspector II

ATTENDANCE FROM GENERAL PUBLIC:

Jenelyn Abinates
Roberto
Bert

I. **Call to Order** – Vice Chair and Director of the Department of Revenue and Taxation, Marie Lizama, facilitated the CCB meeting as Chair & Attorney Vanessa Williams-Cruz could not attend the meeting. Regular CCB #65 meeting was called to order on Wednesday, September 23, 2026 at 10:04am.

II. **Roll Call of Members / Quorum** – In attendance were Vice Chair and DRT Director Marie Lizama; General Public Medical Cannabis Card Representative, Edward Santos; Guam Business Community Representative, Jenei Aguon; and Representative of the Department of Public Health and Social Services Catherine Angcao. Quorum requirement was met and meeting continued.

III. **Secretary's Report**

A. CCB Mtg #61 Minutes – May 27, 2026 (Pending Approval)
B. CCB Mtg #62 Minutes – June 24, 2026 (Pending Approval)

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C. CCB Mtg #63 Minutes – July 22, 2026 (Pending Approval)
D. CCB Mtg #64 Minutes – August 28, 2026 (Pending Approval)

Vice-Chair Lizama reported the above meeting minutes were completed and needed CC Board approval. Member Edward Santos made a motion to approve all the above minutes to which Member Jenei Aguon seconded. Motion was approved unanimously.

IV. Old Business

A. DRT-CEL-2023-001: Greenland Farms, Inc. (Tabled) – Administrator Sebastian-Cruz reported that Compliance Branch has not been successful with contacting Mr. Biscoe.

B. DRT-CEL-2023-002: Blue Wave, Inc. (Tabled) – Administrator Sebastian-Cruz reported that Mr. Shintaro Okada continues to monitor the compliance situation and maintain communication. Mr. Okada indicated that the ongoing efforts are focused on establishing appropriate market conditions through continued operations and additional cultivators, rather than solely on profit.

Vice Chair Lizama reiterated her shared sentiment with Chair Williams-Cruz from previous Board meeting that the above DRT CEL applications have remained on the agenda for an extended period and should be addressed. Vice Chair Lizama would like to make another attempt to obtain a decision from Mr. Shintaro Okada and take action by the next Board meeting.

Member Santos agreed with Vice Chair Lizama. Member Aguon inquired if the Board Action Letter was sent to the above DRT CEL applications to which no letters have been sent. Vice Chair Lizama agreed that the Board Action Letter be sent to the above applicants requesting action. If no action is taken by the next Board meeting, the Board will proceed with action to remove the DRT CEL applications from the agenda.

C. Annual Cannabis Summit (Last Summit was January 29, 2026) – Vice Chair Lizama reminded the Board of the upcoming Annual Cannabis Summit, noting that the first summit was held on January 29, 2026, and that the one-year mark is fast approaching. She emphasized the need to begin planning and identify a lead entity and the importance of holding the summit again despite limited resources, especially since the holidays are approaching as well.

Member Aguon recommended beginning preparations for the Annual Cannabis Summit in October, noting that approximately three (3) months of planning is typically needed for a January event. Member Aguon suggested establishing an ad hoc committee led by the Board and involving outside stakeholders, nonprofits, and community members to assist with planning, resources, and funding. The Board acknowledged the recommendation and expressed support for further discussion.

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D. Board Secretary Vacancy (DRT Temporary Assistance Until Secretary Position is Filled) – Board Secretary Vacancy is still status quo from last CCB meeting. Vice Chair Lizama mentioned that DRT will continue to assume the role of Interim Board Secretary until such time that one of the Board Members is willing to commit and take on the responsibility and role.

V. Cannabis Application & License Status – Administrator Sebastian-Cruz reported the following license statuses:

LICENSE TYPE	TOTAL	CURRENT	EXPIRED	CANCELLED
Responsible Officials	**19**	9	8	2

LICENSE TYPE	TOTAL	TYPE I	TYPE II	TYPE III	TYPE IV
Cultivation Facility License	**7**	2	2	2	1
Cultivation Establishment License	**3**	0	1	1	1
Permit to Operate License	**1**	0	0	0	1
Cannabis Testing Facility License	**0**	-	-	-	-
Cannabis Retail Store License	**0**	-	-	-	-
Product Manufacturing Facility License	**0**	-	-	-	-

VI. Other Discussion

A. Follow-up Retail Cannabis Store Delivery to Consumer – Request for Board – Vice Chair Lizama reported that store deliveries for retail cannabis establishments remains under discussion. Vice Chair Lizama mentioned that further discussion and clarification would be provided at the next meeting.

B. Department of Revenue and Taxation and University of Guam School of Business & Public Administration Special Project: "Guam Cannabis Analysis & License Process Review" ***https://www.guamtax.com/ccb/GuamCannabisPresentation.pdf*** - Vice Chair Lizama reported of a collaborative project with the University of Guam's (UOG) School of Business and Public Administration to review the Board's cannabis licensing and processing procedures. The presentation was developed by UOG students in collaboration with Professor John Rivera and DRT Deputy Director Denise Mendiola, with the presentation link provided at DRT website at guamtax.com for public view and feedback.

VII. Next CC Board Meeting – Vice Chair Lizama mentioned that next CCB meeting will be scheduled for Wednesday, October 28, 2026.

VIII. Open Forum / Public Comment – Vice Chair Lizama opened the floor for public comment. Board Member Aguon mentioned that she received an email regarding a potential micro-grow category for medical cannabis and noted that additional information is needed. Member Aguon mentioned that

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the individual inquiring about micro-grow category was supposed to address during the meeting; however, individual was not in attendance. Vice Chair Lizama mentioned that the matter would be formally addressed by DPHSS as it pertains to medicinal cannabis.

IX. **Meeting Adjourned** – A motion was made by Member Santos to adjourn the meeting and seconded by Member Aguon. Motion was approved unanimously and the meeting was adjourned at 10:30am.

Prepared by:

Michele Marie R. Rabago
Regulatory Examiner II
Regulatory Division

Approved by:

Alice P. Sebastian-Cruz
Regulatory Programs Administrator
Regulatory Division

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